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MEMORANDUM

NATIONAL SECURITY COUNCIL

File
ACTION

July 4, 1971

MEMORANDUM FOR: DR. KISSINGER
THROUGH: GENERAL HAIG
FROM: SVEN KRAEMER *SK*
SUBJECT: Two Special Hookers in the Latest
NLF Proposal

There are a number of obvious and standard hookers in the latest NLF proposal including references to the 10, 8, and 3 points, new government, etc.

However, two cleverly worded new hookers are particularly dangerous and may be overlooked by overanxious media and Administration:

(1). No Pledge on POW Release or General Cease-Fire

The new proposal by no means pledges to release the POWs or to have a general cease-fire in exchange for the deadline, end of Vietnamization, dismantling, etc.

The proposal merely says: "The Parties will agree on the modalities" of these two issues.

But "will agree" is not "will release" or "will cease firing."

Totally begged are the questions,

- agree on what basis - (8, 10, 3 Points & rest of Communists' surrender package?)
- why agree at all - Is agreement guaranteed, Won't Communists insist on their stated demands as preconditions?
- which parties - NLF Point 2 indicates that a cease-fire applying to RVNAF would be negotiated only with a new (pro-Communist) "government of national concord."

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(2) International Guarantees

This is the first proposal by the Vietnamese Communists I have seen which appears to concede any role to international presence and guarantees. It will therefore have significant public impact as it will seem to take care of the thorny practical and moral issues of reprisals, NVN troops, elections etc.

However Point 7 does not pledge acceptance of guarantees. It merely states that "the parties will find agreement on the forms of respect and international guarantee of the accords that will be concluded."

The questions, as with the POW & cease fire issues, are:

- agree on what basis
- why agree at all on any other than Communist terms
- Q- which parties - Point 7 is linked with the aftermath and the new government of national concord.

RECOMMENDATION:

That these two special hookers and the others be analyzed critically and that they be used to explain to the appropriate officials and to the media and public the unacceptable nature of the NLF's latest proposal.